

## Overview of Personal Health Record Trends and Policy Issues

David Lansky, Ph.D. Markle Foundation

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#### CONNECTING FOR HEALTH<sup>®M</sup>

MARKLE FOUNDATION

A Public-Private Collaborative

## IOM's Six "Aims" for U.S. Health Care

- Safe—avoiding injuries to patients from the care that is intended to help them.
- Effective—providing services based on scientific knowledge to all who could benefit and refraining from providing services to those not likely to benefit (avoiding underuse and overuse, respectively).
- Patient-centered—providing care that is respectful of and responsive to individual patient preferences, needs, and values and ensuring that patient values guide all clinical decisions.
- Timely—reducing waits and sometimes harmful delays for both those who receive and those who give care.
- Efficient—avoiding waste, including waste of equipment, supplies, ideas, and energy.
- Equitable—providing care that does not vary in quality because of personal characteristics such as gender, ethnicity, geographic location, and socioeconomic status.

#### The "Design Rules" that depend on patients

- 1. Care based on continuous healing relationships.
- 2. Customization based on patient needs and values.
- 3. The patient as the source of control.
- 4. Shared knowledge and the free flow of information.
- 5. Evidence-based decision making.
- 6. Safety as a system property.
- 7. The need for transparency.
- 8. Anticipation of needs.
- 9. Continuous decrease in waste.
- 10. Cooperation among clinicians.

#### Potential of a "personal health record"

- Giving individuals access to and control over their personal health information enables:
  - Patients better able to maintain health and manage their care
  - More reliable care; e.g., in emergency situations
  - Greater efficiency, less duplication of tests and quicker access
  - Improved satisfaction, lower cost and greater choice
  - Improved health care quality and safety
  - More effective communication and collaboration between patients, doctors, pharmacies, and others

## Already happening in diverse ways

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## **Retrieving your health information**



## Having your own information hub



#### **PHR services today**

- Patient education, self-care content and consensus guidelines
- Secure messaging
- Appointment scheduling and reminders
- Preventive service reminders
- Adherence messaging
- Patient diaries (pain, symptoms, side effects)
- Longitudinal health tracking tools (charts, graphs)
- Drug interactions checking
- Rx refills
- Financial information, such as Explanation of Benefits

### Interest in PHR services by online Americans

• Over 70 percent of respondents would use one or more features of the PHR:

Email my doctor Track immunizations Note mistakes in my record Transfer information to new doctors Get and track my test results

75 percent69 percent69 percent65 percent63 percent

- Almost two-thirds (65 percent) of people with chronic illness say they would use at least one of the PHR features today, compared with 58 percent of those without chronic illness.
- Thirty-five percent of respondents would use seven or more features of a PHR today if it were available.

#### Significant concerns about online information

- Almost all respondents (91 percent) are very concerned about their privacy and keeping their health information secure. However, most people believe that technology provides appropriate protections.
- People who suffer from chronic illness and/or are frequent health care users are less concerned about privacy and security. For example, 41% of the healthy would not want to receive lab results online due to privacy concerns, compared with 36% of those with chronic conditions.

#### What is a "personal health record"?

- No single answer today
- Some of its attributes:
  - Person controls own PHR
  - Contains information from entire lifetime
  - Contains information from all providers and self
  - Accessible from any place, at any time
  - Private and secure
  - Transparent strong audit trail
  - Interactive across one's health care network

## The PHR and EHR "Ecosystem" - 2005

- Slow EHR adoption
- Slow regional information exchange
- Slow standards and implementation guide adoption
- High proportion of standardized, electronic transaction data with national access networks
- High patient reliance on physician as information source

## The PHR Product Environment - 2005

- Paper: Remains the only available or practical means for many people.
- **Electronic**: We count some 160 products, including:
  - Desktop-based: Consumers may store PHR data locally on the hard drive or within software applications on their personal computer.
  - Web-based: Applications may store PHR data on a secure Web server.
  - Portable devices: Products that enable consumers to store personal health information on smart cards, personal digital assistants (PDAs), mobile phones or USB compatible memory devices.
- Each data-storage medium may be preferred by different types of patients.
- No matter the electronic data storage medium, the Internet provides the best potential to <u>update</u> the PHR with information from professionals and institutions.

## **Major PHR product approaches**

#### Portals

- Offered by large provider organizations
- Increasingly common about 15% uptake rates
- Limited patient-sourced data
- Limited portability or integration
- Limited patient "control"

#### Independent, personal tools

- No major successes
- Migrating towards EHR interoperability
- Specialty audience oriented

#### Transaction data-driven

- Key strategy of health insurance plans
- Some independent PHR models migrating to claims-driven approach

#### Market accelerators

#### Internet, digital lifestyle increases information demand

E.g., DTC ads, online banking, "googling," iPods, wi-fi

#### Demographics

- "Baby Boomers"
- Chronic diseases
- "Sandwich Generation" (particularly females)

#### Competitive pressures

- Most big EHR vendors now have a PHR portal product
- Many health care institutions, payers, and employers now offer PHRs

#### Market forces

"Consumer driven" plan designs

#### Public policy

- Presidential and HHS goals
- HSAs
- VA and DoD examples
- CMS

### **Market barriers**

#### Consumer demand limitations

- Privacy concerns
- Computer skills and health literacy
- Limited portability or integration
- Limited patient "control"
- Low awareness and lack of a trusted, transcendent national "brand"

#### Physician barriers

- Lack of EHR
- Lack of reimbursement for supplying PHRs
- Perceived workflow concerns
- Perceived liability concerns
- Traditional paternalism, preference for "passive" patients

#### Business models

Revenue sustainability still not established

#### Public attitudes towards PHRs: People overestimate the use of EHR



□ Think your doctor keeps records on computer?

#### **Public attitudes towards PHRs:**

Most people have *not* thought about their health record

It's my health information. I should have access to it anywhere, any time.

I'm tired of playing 'telephone tag' with doctors and filling out the same forms. Why can't I do some of this stuff online?

 I've often felt the health care system has all the power.
 Having my own online health record seems to even it out a little bit



## People vary in their preference for PHR media



## **Research findings about public messaging**

- People have a limited and inaccurate understanding of health information technology issues today. The American public is <u>largely unaware of, but receptive toward, the potential value of</u> <u>PHRs.</u>
- Most people <u>want convenient access to and control over their</u> <u>health information</u>, and many express a desire to check the accuracy of the records that clinicians keep on them.
- Most people do want certain <u>healthcare services and information</u> <u>available electronically</u>, particularly when it represents a convenience.
- The preferred medium of a PHR varies by age, with younger people more receptive to electronic tools and older people more receptive toward paper.
- People prefer to work with their doctors to access these services.

## **Policy challenges**

- Federal roles in personal health records
- Privacy and HIPAA
- Personal control over health information
- Standards

## **Rationale for Federal Role in PHR**

- The President has set a national goal of universal "personal electronic health records" within a decade.
- PHRs are an important tool in achieving the widely espoused health care and public health goals of:
  - patient-centered care
  - greater consumer control and empowerment
  - improved chronic care management
  - fuller translation of the knowledge base.
- PHRs represent a natural extension of many current federal roles.
- PHRs provide a new means for achieving federal policy goals.
- Federal government has unique leadership role, including NHII.
- Federal government has unique public interest role cutting across market-based health care activity.
- The need for connectivity (including that between EHRs and PHRs) has been recognized in both policy and health care environments.

#### **Diverse roles for Federal agencies**

- Health care provider: military and veterans; American Indians; provider of last resort (DoD, VA, IHS, HRSA clinics)
- Payer (CMS)
- Regulator (FDA, OCR)
- Researcher (AHRQ, NCI, CDC)
- Disseminator of the knowledge base (NLM, AHRQ)
- Public educator (CDC, NLM, ODPHP, AHRQ)
- Leader, facilitator, policy-setter (ASPE, ONCHIT)
- Employer (OPM)

#### The Roles of Federal Agencies in PHR

- Three forms of federal engagement with PHRs:
  - The PHR extends and enhances current agency activities; a new platform for business-asusual.
  - The PHR enables new agency roles and activities; the agency moves into new areas with an eye to the wider environment.
  - The PHR is part of implementing a transformational vision for health care and population health.

## **Emerging issues facing Federal agencies**

- How do anticipated roles in and uses of PHRs relate to overarching federal, HHS and agency objectives?
- What financial costs are associated with government assuming different types of responsibilities? How will they be borne?
- Assuming the existence of standards and interoperability, how much consistency and standardization of the PHR model is necessary for 1) the country and 2) government programs? Should government define requirements for PHRs? If so, using what criteria?
- What particular privacy concerns and issues are associated with a federal repository of personal health data, and how should they be addressed?
- Can/should there be a government-wide stance toward encouraging innovation in this field? What would this stance mean for government activity? What is the potential impact of VA, DoD & CMS vendor requirements? How can such requirements serve the public interest?
- What decisions are needed regarding regulation and certification? How will they be made? Should a consensus process be used?
- Additional considerations for federal roles: internal capacity, track record, consistency with agency and wider federal objectives, intra/ and inter-agency coordination, and public and industry trust.

## **Privacy and HIPAA**

- Privacy is key public concern; trust is essential
- HIPAA provides framework for analysis and discussion
- Did not anticipate electronic records or consumer use
- Emerging questions:
  - Is individual's right to access records an enabler of PHR?
  - Does individual have right to receive record in interoperable formats?
  - How to provide privacy protection where PHR supplier is not covered entity or in business associate relationship with CE?
  - Do HIPAA "personal representative" provisions apply to caregivers and other proxies accessing PHR?
  - Is HIPAA notification and consent meaningful as it applies to PHR?
  - Are "stronger than HIPAA" protections needed for PHR information, e.g., fewer exceptions?

#### Personal control over health information

- Markle 2003 survey of on-line Americans:
  - 87% said it was "very important" to be able to control who saw their medical record.
  - 62% said it was "very important" to be able to grant a person access to only parts of their medical record.
  - 25% would not use any electronic health record due to security and privacy concerns.
- "Control" in the aggregate or at a granular level?
- "Control" in the context of technical architecture?
- "Control" and patient safety, physician support?
- Technical difficulty of implementing "control"
- Fear of secondary uses: prevention or consequences?

### **Standards**

- Need foundation of EHR and interoperability standards
- Enable re-transmission of PHR data across platforms and suppliers?
- Standards for patient-supplied information?
  - Symptoms
  - Medication use
  - Lifestyle & health behaviors
- Uniform policies
  - Security of PHR data
  - Privacy policies, including HIPAA-like

## **Implications for Medicare role in PHR**

- Focus on benefits, not features
- Prescription drug benefit is opportunity
- Migrate the portal to become personal medication list
- Become data supplier to private PHRs by 2008
- Experiment with authentication, portability, integration issues
- Educate beneficiaries about:
  - Value of seeing own information
  - Expectation that all providers share info
  - Specific risks associated with medications

# Where does PHR policy framework go from here?

- All parties will benefit from a "roadmap"
  - Including better understanding of the ecosystem
  - Analysis of accelerators and barriers
- Need to closely watch next generation of innovations
- Need to seed specific experiments
- Identify appropriate policy actions
  - Privacy policy
  - Structure for exercising patient control
  - Interoperability and standards
  - Public investment

## **Potential PHR policy actions**

- The Secretary and/or AHIC designate a public-private panel to design and guide rapid deployment of PHR pilots by CMS and other federal agencies.
- Employers, plans, FEHB, CMS develop common incentives and contracting clauses that reward doctors who provide PHRs.
- Broad federal push on medication interoperability, from eprescribing to patient access to standardized med list protocols.
- Make PHR-like functionality a requirement for AHRQ, CMS and other federal grants
- Create awards for state PHR pilots with the Medicaid program.
- Create PHR certification process.
- Increase the resources for ONCHIT to coordinate federal PHR activities, with a strong emphasis on public-private collaboration in carrying out this role.

**Connecting Americans to Their Health Care:** *Empowered consumers, Personal Health Records and Emerging Technologies* 

- October 11 in Washington, DC
- **Topics:** 
  - PHRs and other emerging technologies
  - Health IT design principles to put more power into the hands of patients
  - Legislative and private sector proposals
  - New research on public attitudes toward health IT



David Lansky, Ph.D. Dlansky@markle.org

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